

Department of Legislative Services
Maryland General Assembly
2026 Session

FISCAL AND POLICY NOTE
First Reader

Senate Bill 761

(Senator Watson)

Budget and Taxation

Expansion of Commercial Gaming - Internet Gaming Referendum

This bill establishes that, subject to voter referendum, the General Assembly may authorize, by law, that the State Lottery and Gaming Control Commission (SLGCC) may issue a license to offer Internet gaming in the State. Internet gaming legislation must include the criteria for eligible applications for a licensee and specifications of the permissible forms and means of conduct of Internet gaming. SLGCC may only issue a license to conduct Internet gaming to the holder of a video lottery operation license (and an entity under contract with the video lottery operation licensee). The bill also provides the General Assembly's intent that, if the voter referendum is approved, State revenues generated by Internet gaming be used for dedicated purposes, including for public education. **The bill takes effect July 1, 2026, with provisions of the bill contingent on passage of a referendum by voters in the November 2026 general election.**

Fiscal Summary

State Effect: None. If approved at referendum, legislation would still be needed to implement Internet gaming.

Local Effect: None.

Small Business Effect: None.

Analysis

Current Law: The General Assembly may only authorize additional forms or expansion of gaming if approved through a referendum by a majority of voters in a general election.

The State of Maryland has authorized video lottery operation licenses in Allegany, Anne Arundel, Cecil, Prince George's, and Worcester counties and Baltimore City with a maximum number of 16,500 video lottery terminals allotted in the State. Licensees are also authorized to have table games with approval of SLGCC.

Chapter 492 of 2020, a constitutional amendment approved by the voters at the November 2020 general election, authorized sports and event wagering, contingent upon implementation legislation passed by the General Assembly. Chapter 356 of 2021 implemented sports wagering in the State and provides for regulation of sports wagering and fantasy gaming competitions, including through mobile applications. Other forms of online gaming are not currently authorized in Maryland.

Appendix – Maryland Gaming provides the status of gaming in Maryland as of December 2025.

Additional Information

Recent Prior Introductions: Similar legislation has been introduced within the last three years. See SB 565 of 2024.

Designated Cross File: HB 1255 (Delegate Young) - Ways and Means.

Information Source(s): Comptroller's Office; Maryland State Board of Elections; Maryland State Lottery and Gaming Control Agency; Department of Legislative Services

Fiscal Note History: First Reader - February 25, 2026
me/jrb

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Appendix – Maryland Gaming

The State of Maryland has authorized and awarded six video lottery operation licenses in Baltimore City and Allegany, Anne Arundel, Cecil, Prince George’s, and Worcester counties with a maximum number of 16,500 video lottery terminals (VLTs) allotted in the State. The opening date and the number of VLTs and table games in operation for each facility as of December 2025 are shown in **Exhibit 1**.

Exhibit 1
Number of VLTs and Table Games in Maryland

| <u>Casino</u> | <u>County</u> | <u>Opening Date</u> | <u>VLTs</u> | <u>Table Games</u> |
|---------------------|-----------------|---------------------|-------------|--------------------|
| Hollywood Casino | Cecil | September 2010 | 654 | 18 |
| Ocean Downs | Worcester | January 2011 | 900 | 18 |
| Maryland Live! | Anne Arundel | June 2012 | 3,878 | 179 |
| Rocky Gap Casino | Allegany | May 2013 | 628 | 12 |
| Horseshoe Casino | Baltimore City | August 2014 | 1,365 | 115 |
| MGM National Harbor | Prince George’s | December 2016 | 2,268 | 214 |

VLT: video lottery terminal

Source: State Lottery and Gaming Control Agency; Department of Legislative Services

Video Lottery Terminals and Table Game Revenues

The estimated revenues from VLTs and table games in fiscal 2027 through 2031 are shown in **Exhibit 2**. A total of \$2.0 billion in gross gaming revenues is projected in fiscal 2027, including \$607.4 million to be distributed to the Education Trust Fund.

Exhibit 2
Distribution of Estimated VLT and Table Game Revenues in Maryland
Current Law
(\$ in Millions)

| | <u>FY 2027</u> | <u>FY 2028</u> | <u>FY 2029</u> | <u>FY 2030</u> | <u>FY 2031</u> |
|-----------------------------------|------------------|------------------|------------------|------------------|------------------|
| VLTs Distribution | | | | | |
| Education Trust Fund | \$517.7 | \$523.4 | \$533.5 | \$538.8 | \$544.9 |
| Lottery Operations | 13.6 | 13.8 | 13.9 | 14.0 | 14.2 |
| Purse Dedication Account | 81.8 | 82.7 | 83.5 | 84.2 | 85.0 |
| Racetrack Renewal Account | 12.0 | 12.2 | 6.9 | 6.5 | 5.3 |
| Local Impact Grants | 75.0 | 75.8 | 76.5 | 77.2 | 77.9 |
| Business Investment | 20.5 | 20.7 | 20.9 | 21.1 | 21.2 |
| Licensees | 643.2 | 650.1 | 655.9 | 661.8 | 667.8 |
| Total VLTs | \$1,363.9 | \$1,378.7 | \$1,391.1 | \$1,403.6 | \$1,416.2 |
| Table Games Distribution | | | | | |
| Education Trust Fund | \$89.7 | \$90.4 | \$91.0 | \$91.7 | \$92.4 |
| Local Impact Grants | 29.9 | 30.1 | 30.3 | 30.6 | 30.8 |
| Licensees | 478.4 | 482.0 | 485.6 | 489.2 | 492.9 |
| Total Table Games | \$598.0 | \$602.4 | \$607.0 | \$611.5 | \$616.2 |
| Total VLTs and Table Games | \$1,961.8 | \$1,981.1 | \$1,998.0 | \$2,015.1 | \$2,032.4 |
| Total Education Trust Fund | \$607.4 | \$613.8 | \$624.5 | \$630.5 | \$637.3 |

VLT: video lottery terminal

Note: Numbers may not sum to total due to rounding.

Source: Board of Revenue Estimates; Department of Budget and Management; Department of Legislative Services

Chapter 492 of 2020, a constitutional amendment approved by the voters at the November 2020 general election, authorized sports and event wagering, contingent upon implementation legislation passed by the General Assembly. Chapter 356 of 2021 implemented sports wagering in the State and provides for regulation of sports wagering and fantasy gaming competitions. Chapter 604 of 2025 increased the mobile sports wagering tax rate from 15% to 20%. Mobile sports wagering licensees receive 80% of mobile sports wagering proceeds, while all other licensees receive 85% of proceeds from SB 761/ Page 4

sports wagering and fantasy gaming. Beginning in fiscal 2026, 5% of mobile sports wagering proceeds (*i.e.*, 25% of State mobile sports wagering revenues) is distributed to the general fund and the remainder is distributed to the Blueprint for Maryland’s Future Fund, which supports public education. State revenues from sports wagering and fantasy gaming and their distributions in fiscal 2027 through 2031 are shown in **Exhibit 3**.

Exhibit 3
Distribution of Estimated State Sports Wagering and Fantasy Competition Revenues
Current Law
(\$ in Millions)

| | <u>FY 2027</u> | <u>FY 2028</u> | <u>FY 2029</u> | <u>FY 2030</u> | <u>FY 2031</u> |
|---|----------------|----------------|----------------|----------------|----------------|
| State Revenues | | | | | |
| Sports Wagering – Retail | \$2.1 | \$2.1 | \$2.1 | \$2.0 | \$2.0 |
| Sports Wagering – Mobile | 113.9 | 117.0 | 119.0 | 120.8 | 122.6 |
| Sports Wagering License Fees | 4.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Fantasy Competition | 1.1 | 1.1 | 1.1 | 1.1 | 1.1 |
| Total | \$121.1 | \$120.2 | \$122.2 | \$123.9 | \$125.7 |
| Distribution | | | | | |
| Blueprint for Maryland’s Future Fund ¹ | \$92.7 | \$91.0 | \$92.4 | \$93.8 | \$95.1 |
| General Fund | 28.5 | 29.2 | 29.7 | 30.2 | 30.6 |
| SMWOBSWA Fund ² | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Problem Gambling Fund ³ | 1.4 | 1.3 | 1.3 | 1.3 | 1.3 |

SMWOBSWA: Small, Minority-Owned, and Women-Owned Business Sports Wagering Assistance

¹ The Blueprint for Maryland’s Future Fund is intended to assist in providing adequate funding for early childhood education and primary and secondary education to provide a world-class education to students in Maryland.

² Five percent of the class A-1 license fees (\$2.0 million each) and of the class A-2 license fees (\$1.0 million each) are paid into the SMWOBSWA Fund. Five percent of renewal fees are transferred to the SMWOBSWA Fund.

³ Player winnings not claimed within 182 days are distributed to the Problem Gambling Fund.

Note: Numbers may not sum to total due to rounding.

Source: Board of Revenue Estimates; Department of Legislative Services
