

Department of Legislative Services  
Maryland General Assembly  
2026 Session

FISCAL AND POLICY NOTE  
Third Reader - Revised

Senate Bill 554

(Senator Hayes)

Education, Energy, and the Environment

Ways and Means

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Baltimore City Board of School Commissioners - Appointment Process and  
Compensation - Alterations

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This bill repeals provisions of law establishing the Baltimore City Public School Board Community Panel. The bill also requires appointed members of the Baltimore City Board of School Commissioners to be subject to confirmation by the Senate of Maryland. This requirement applies only to appointed members (and members appointed to fill a vacancy) after the bill's effective date. The Mayor of Baltimore City must hold a public hearing, as specified, to select qualified candidates for appointment to the board. The bill also establishes that each member of the board is entitled to receive \$10,000 annually in compensation; likewise, the student member of the board is entitled to receive a \$10,000 scholarship upon completion of a full term. **The bill takes effect July 1, 2026.**

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Fiscal Summary

**State Effect:** None. The Senate can confirm appointments to the Baltimore City Board of School Commissioners using existing resources.

**Local Effect:** Baltimore City expenditures increase by \$120,000 annually once the bill's compensation changes are fully phased in. Revenues are not affected.

**Small Business Effect:** None.

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Analysis

**Bill Summary:** The Mayor of Baltimore City must provide at least a 10-day notice in advance of the required hearing, posted electronically on the Baltimore City Public School System's website to give specified groups and interested persons an opportunity to present

their views. A group may submit its preferred ranking of board candidates to the mayor before an appointment. Not less than seven days after the hearing (and subject to confirmation by the Senate of Maryland), the mayor may appoint a member to the board.

### *Compensation Changes*

Under the bill, each member of the board (except the student member) is entitled to receive \$10,000 annually as compensation.

A student member who completes a full term on the board must be granted a scholarship of \$10,000 to be applied toward costs associated with higher education or a registered apprenticeship program for the student. The scholarship must be paid directly to the educational institution or registered apprenticeship program that the student attends. The scholarship may not be considered compensation for the purpose of calculating taxable income.

**Current Law:** Following the 2022 general election, the Baltimore City Board of School Commissioners has been restructured as a hybrid appointed and elected board with two members elected from the city at large, nine members appointed by the mayor, and one student member. Elected members serve a four-year term, appointed members serve a three-year term. Members are appointed by the mayor from a list of names provided by the Baltimore City Public School Board Community Panel. Each member of the board serves without compensation.

The purpose of the Baltimore City Public School Board Community Panel (which the mayor must convene) is to select nominees to be recommended to the mayor as qualified candidates for appointment to the board (including candidates for vacancies). If the mayor elects not to appoint a member or to fill a vacancy from a list submitted by the panel, the mayor must reconvene the panel to submit additional names of qualified candidates. Under the bill, the panel is repealed, thereby eliminating its role in the appointment process.

There are 20 elected school boards and four hybrid boards in the State. The **Appendix – Local Boards of Education Membership** shows the selection methods, terms of office, and membership of the 24 local boards of education.

**Local Expenditures:** As noted above, the Baltimore City Board of School Commissioners consists of 12 members (11 appointed/elected members and 1 student member), with member terms varying based on whether the member is appointed or elected. Under the bill, each of the 11 nonstudent members is entitled to receive \$10,000 annually in compensation, with the student member eligible to receive a \$10,000 scholarship upon completion of a one-year term. Therefore, once the bill's compensation changes are fully phased in, Baltimore City expenditures increase by \$120,000 annually. The bill's other

requirements, including the requirement to convene a public hearing, can likely be handled with existing resources.

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### **Additional Information**

**Recent Prior Introductions:** Similar legislation has not been introduced within the last three years.

**Designated Cross File:** None.

**Information Source(s):** Baltimore City; Baltimore City Public Schools; Department of Legislative Services

**Fiscal Note History:** First Reader - March 9, 2026  
jg/hlb Third Reader - March 31, 2026  
Revised - Amendment(s) - March 31, 2026

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Analysis by: Eric F. Pierce

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510

## Appendix – Local Boards of Education Membership

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The composition of the local boards of education varies with members serving three- to four-year terms. Twenty counties have elected school boards and four counties have combined appointed and elected school boards. All 24 boards have either student members or student representatives who regularly present at board meetings; however, only 8 boards allow student members to vote, which generally excludes authority to vote on matters relating to collective bargaining and personnel. Three counties with voting student members also preclude student members from voting on matters relating to operating and capital budgets. **Exhibit 1** shows the selection methods, terms of office, and membership of the 24 local school boards.

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### Exhibit 1 Local Boards of Education As of January 2026

School System	Number of Members	Term		Means of Selection <sup>1</sup>
Allegany	6	4 years	E	5 from county at large 1 student (nonvoting, 1-year term)
Anne Arundel	8	4 years	E	7 from councilmanic districts 1 student (1-year term)
Baltimore City	12	3 or 4 years	A/E	2 elected from city at large 9 appointed by mayor 1 student (1-year term)
Baltimore	12	4 years	A/E	4 appointed by Governor from county at large 7 elected from councilmanic districts 1 student (1-year term)
Calvert	6	4 years	E	2 from county at large 3 from commissioner districts 1 student (nonvoting, 1-year term)
Caroline	7	4 years	A/E	3 elected from school board districts 2 appointed by Governor from county at large 2 students (nonvoting, 1-year term)
Carroll	11	4 years	E	5 from county at large 5 commissioners <i>ex officio</i> (nonvoting) 1 student (nonvoting, 1-year term)
Cecil	6	4 years	E	5 from commissioner districts 1 student (nonvoting, 1-year term)

School System	Number of Members	Term		Means of Selection <sup>1</sup>
Charles	10	4 years	E	1 from county at large 8 from commissioner districts 1 student (1-year term)
Dorchester	8	4 years	E	5 from councilmanic districts 3 students (nonvoting, 1-year term)
Frederick	8	4 years	E	7 from county at large 1 student (nonvoting, 1-year term)
Garrett	6	4 years	E	2 from county at large 3 from commissioner districts 1 student (nonvoting, 1-year term)
Harford	11	4 years	A/E	6 elected from councilmanic districts 3 appointed by County Executive from county at large 1 superintendent <i>ex officio</i> (nonvoting) 1 student (1-year term)
Howard	8	4 years	E	2 from county at large 5 from councilmanic districts 1 student (1-year term)
Kent	6	4 years	E	5 from county at large 1 student (nonvoting, 1-year term)
Montgomery	8	4 years	E	2 from county at large 5 from school districts 1 student (1-year term)
Prince George's	10	4 years	E	9 from school board districts 1 student (1-year term)
Queen Anne's	7	4 years	E	1 from county at large 4 from commissioner districts 2 students (nonvoting, 1-year term)
St. Mary's	6	4 years	E	1 from county at large 4 from commissioner districts 1 student (nonvoting, 1-year term)
Somerset <sup>2</sup>	8	4 years	E	5 from commissioner districts 3 students (nonvoting, 1-year term)

<b>School System</b>	<b>Number of Members</b>	<b>Term</b>	<b>Means of Selection<sup>1</sup></b>
Talbot	9	4 years	E 7 from school board districts 2 students (nonvoting, 1-year term)
Washington <sup>3</sup>	8	4 years	E 7 from county at large 1 student (nonvoting, 1-year term)
Wicomico <sup>4</sup>	11	4 years	E 5 from councilmanic districts 2 from county at large 4 students (nonvoting, 1-year term)
Worcester	10	4 years	E 7 from commissioner districts 3 students (nonvoting, 1-year term)

<sup>1</sup> E = Elected and A/E = Combined appointed and elected board: (1) in Baltimore County, members are appointed by the Governor from a list of names provided by the Baltimore County School Board Nominating Commission; (2) in Caroline County, members are appointed by the Governor with the advice and consent of the Senate; (3) in Baltimore City, members are appointed by the mayor from a list of names provided by the Baltimore City Public School Board Community Panel; and (4) in Harford County, members are appointed by the county executive with the advice and consent of the county council.

<sup>2</sup> Although not in statute, the Somerset County Board of Education reports that there are three nonvoting student representatives who give presentations at board meetings on current events of interest at each of the three regular high schools in the county.

<sup>3</sup> Although not in statute, the Washington County Board of Education reports that there is a student member on the board and that the student member can only concur on votes and must abstain from certain matters.

<sup>4</sup> Chapter 429 of 2025 codified at least one nonvoting student member on the Wicomico County Board of Education. The Wicomico County Board of Education includes four student representatives who give presentations at board meetings on current events of interest at each of the four high schools in the county. At each meeting, one of the four student representatives sits with the regular board members on the dais for the full meeting, while other student board members come forward to speak as needed.

Source: Sections 3-101 through 3-1405 of the Education Article; Local Boards of Education