

Department of Legislative Services  
Maryland General Assembly  
2026 Session

FISCAL AND POLICY NOTE  
Third Reader - Revised

Senate Bill 170

(Senators Lewis Young and Ready)

Budget and Taxation

Appropriations

---

**Task Force on Education Funding and Student Population Growth**

---

This bill establishes a Task Force on Education Funding and Student Population Growth. The task force must (1) analyze challenges related to the delay in student enrollment counts and its effect on school funding; (2) analyze the connection between growing student populations and the provision of school funding; and (3) make recommendations regarding improvements to the provision of school funding. The members of the task force must determine the staff for the task force. The Maryland State Department of Education (MSDE) must provide data to support the work of the task force. A member of the task force may not receive compensation as a member of the task force but is entitled to reimbursement for expenses. The task force must by December 15, 2026, report its findings and recommendations to the Governor and the General Assembly. **The bill takes effect July 1, 2026, and terminates June 30, 2027.**

---

**Fiscal Summary**

**State Effect:** The Department of Legislative Services (DLS) assumes that the task force can be staffed using existing State resources. MSDE can provide data to the task force using existing resources. Revenues are not affected.

**Local Effect:** None.

**Small Business Effect:** None.

---

## Analysis

**Current Law:** The vast majority of mandatory State and local education funding for public schools in Maryland is based upon funding formulas that include public school student enrollment as key variables. This includes the foundation formula, which is based upon “enrollment count,” which is defined below; and includes targeted enrollment-based funding of compensatory education formula grants, concentration of poverty grants (CPGs), English language-learners grants, special education grants, and full-day prekindergarten grants. Funding mandates via these formulas in a given fiscal year is generally based on actual enrollment counts in the fall of the prior fiscal year – the most recent actual counts available at the time of State budget formulation. Chapter 36 of 2021 substantially increased per pupil State and county funding of public schools and initiated several additional funding formulas. Per Chapter 36, the “enrollment count” for the foundation program is the greater of (1) the prior year full-time equivalent (FTE) enrollment and (2) the three-year moving average of FTE enrollment.

Each of the above-named programs includes an enrollment-based local share. Annually, the county government (including Baltimore City) is required to appropriate funds to the local board of education equivalent to the greater of the Maintenance of Effort (MOE) requirement or the local share amount of all wealth-equalized formulas. The per pupil MOE amount is based upon the “enrollment count,” as described above. Only counties that benefit from the compensatory education State funding floor are required to fund the local share of CPGs. However, for some counties, the combined local share across these several programs is subject to certain adjustments.

Chapters 6 and 607 of 2017 provided declining enrollment supplemental grants to eligible local boards of education for fiscal 2018 through 2020. A local board was eligible for an enrollment-based supplemental grant if the county’s most recent prior three-year moving average FTE enrollment is greater than the FTE enrollment in the previous school year. Chapter 771 of 2019 extended the grants through fiscal 2021. Initiation of the “enrollment count” per Chapter 36 effectively made declining enrollment grants redundant.

**State Fiscal Effect:** DLS notes that task force membership includes State and local entities with considerable expertise regarding education funding law and procedures, including representatives from MSDE, the Maryland General Assembly, and various associations representing Maryland public education stakeholders. MSDE posts [documents showing the calculation of major State education aid programs](#); enrollment data for several past years is readily available, allowing for projection of future enrollment; and the Maryland Department of Planning [projects Maryland school enrollment](#). As a result, DLS assumes that the task force can be staffed using existing State resources.

---

## Additional Information

**Recent Prior Introductions:** Similar legislation has been introduced within the last three years. See SB 62 and HB 53 of 2025.

**Designated Cross File:** HB 64 (Delegate Fair, *et al.*) - Appropriations.

**Information Source(s):** Governor's Office; Department of Legislative Services

**Fiscal Note History:** First Reader - January 19, 2026  
me/hlb Third Reader - March 24, 2026  
Revised - Amendment(s) - March 24, 2026

---

Analysis by: Scott P. Gates

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510