

Department of Legislative Services
Maryland General Assembly
2026 Session

FISCAL AND POLICY NOTE
First Reader

House Bill 189
Ways and Means

(Delegate Miller)

Public Middle, High, and Charter Schools - Start Time for Instruction

This bill requires, beginning with the 2028-2029 school year, all middle schools in the State to begin instruction no earlier than 8:00 a.m. and all high schools in the State to begin instruction no earlier than 8:30 a.m. The State Board of Education (SBE), by request, may grant waivers from these requirements if SBE determines that there is a compelling reason for a school to require a different start time. However, lack of funding to implement the new start times is not a compelling reason for a waiver. Beginning in the 2027-2028 school year, each local board of education and public charter school must implement a public information campaign to raise awareness of the later start times for middle and high schools, as specified. If requested, SBE must assist with these campaigns. The bill makes additional technical and conforming changes. **The bill takes effect July 1, 2026.**

Fiscal Summary

State Effect: None. The bill pertains only to local school systems.

Local Effect: No fiscal effect in some local school systems, but expenditures increase, in some cases significantly, in some local school systems for transportation costs. No effect on revenues. **This bill imposes a mandate on a unit of local government.**

Small Business Effect: Minimal.

Analysis

Current Law: State statute and regulations do not address the start times of public schools, which are under the purview of local school boards.

Each public school under the jurisdiction of a local school board must be open for students for at least 180 actual school days and a minimum of 1,080 hours (1,170 hours for high schools) during a 10-month period each school year. Within these guidelines, each local school board must set the start and end dates of the school year for its county. If normal attendance is prevented because of specified conditions (*e.g.*, severe weather), schools must be open for at least 1,080 hours during a 10-month period. Schools must be open for at least 3 hours every school day. Publicly funded prekindergarten programs are not subject to these requirements.

By written request, SBE may allow adjustments to these requirements if a local school board describes a demonstrated effort to comply with the above requirements. Authorized adjustments include an increase or decrease in the length of the school year, adjustments to the length of the school day, and allowing schools to be open on holidays.

All school systems are required to arrange transportation to and from school for all public school students and are required to provide transportation to and from school for all disabled students.

Local Expenditures: The bill's effects on local school system expenditures vary extensively among local school systems, with some indicating no effect and some indicating significant fiscal and/or operational effects.

For instance, Anne Arundel County Public Schools advises that the bill has no effect because all of its middle and high schools already comply with the bill's requirements. Although St. Mary's County Public Schools advises that it has to adjust multiple start times to comply with the bill, it does not anticipate any financial costs to do so. Wicomico County Public Schools also anticipates no fiscal effect under the bill.

By contrast, Frederick County Public Schools estimates first year costs exceeding \$11 million and annual costs of \$6 million or more to purchase and maintain (and eventually replace) more buses, hire more bus drivers and support personnel (*e.g.*, mechanics), and acquire and maintain more storage facilities for the buses. Baltimore City Public Schools advises that the bill will disrupt efficiencies in student transportation by requiring the adjustment of start times at 52 schools, thus increasing costs by unspecified amounts.

Additional Information

Recent Prior Introductions: Similar legislation has been introduced within the last three years. See SB 468 and HB 1015 of 2025.

Designated Cross File: SB 103 (Senator Benson) - Education, Energy, and the Environment.

Information Source(s): Baltimore City Public Schools; Anne Arundel County Public Schools; Frederick County Public Schools; Prince George's County Public Schools; St. Mary's County Public Schools; Wicomico County Public Schools; Maryland State Department of Education; Department of Legislative Services

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sj/clb

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