

HOUSE BILL 1584

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By: **Delegate Stewart**

Introduced and read first time: February 13, 2026

Assigned to: Economic Matters

A BILL ENTITLED

1 AN ACT concerning

2 **Delivery Network Companies and Delivery Network Services – Regulation and**
3 **Transparency**

4 FOR the purpose of establishing a framework for the regulation of delivery network
5 companies and delivery network services in the State, including establishing
6 permitting and licensing requirements, digital network requirements, reporting
7 requirements, and payment, earnings, and receipt requirements; and generally
8 relating to delivery network companies and delivery network services.

9 BY adding to

10 Article – Public Utilities

11 Section 10A–101 through 10A–109 to be under the new title “Title 10A. Delivery
12 Network Services”

13 Annotated Code of Maryland

14 (2025 Replacement Volume and 2025 Supplement)

15 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
16 That the Laws of Maryland read as follows:

17 **Article – Public Utilities**

18 **TITLE 10A. DELIVERY NETWORK SERVICES.**

19 **10A–101.**

20 **(A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS**
21 **INDICATED.**

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 (B) "DELIVERY NETWORK COMPANY" MEANS A COMPANY THAT OPERATES
2 IN THE STATE USING A DIGITAL NETWORK TO FACILITATE DELIVERY NETWORK
3 SERVICES WITHIN THE STATE ON AN ON-DEMAND BASIS.

4 (C) "DELIVERY NETWORK OPERATOR" OR "OPERATOR" MEANS AN
5 INDIVIDUAL WHO:

6 (1) HAS BEEN ISSUED A DELIVERY NETWORK OPERATOR'S LICENSE
7 OR IS OTHERWISE AUTHORIZED BY THE COMMISSION TO PROVIDE DELIVERY
8 NETWORK SERVICES;

9 (2) RECEIVES, THROUGH A DELIVERY NETWORK COMPANY'S DIGITAL
10 NETWORK APPLICATION OR PLATFORM, A CONNECTION TO A POTENTIAL CUSTOMER
11 TO FULFILL A REQUEST FOR DELIVERY NETWORK SERVICES IN EXCHANGE FOR THE
12 PAYMENT OF A FEE TO THE DELIVERY NETWORK COMPANY; AND

13 (3) USES A MOTOR VEHICLE THAT IS OWNED, LEASED, OR OTHERWISE
14 AUTHORIZED FOR USE BY THE INDIVIDUAL AND IS APPROVED FOR USE IN
15 PROVIDING DELIVERY NETWORK SERVICES BY THE COMMISSION.

16 (D) "DELIVERY NETWORK SERVICES" MEANS AN OPERATOR'S COLLECTION
17 AND DELIVERY OF ITEMS TO A CUSTOMER FOR ITEMS THAT:

18 (1) ARE REQUESTED BY A CUSTOMER THROUGH A DELIVERY
19 NETWORK COMPANY'S DIGITAL NETWORK; AND

20 (2) THE COLLECTION AND DELIVERY OF WHICH ARE FACILITATED BY
21 A DELIVERY NETWORK COMPANY.

22 (E) "ON-DEMAND BASIS" MEANS A DELIVERY NETWORK OPERATOR IS
23 PROVIDED WITH THE OPPORTUNITY TO ACCEPT OR REJECT A REQUEST FOR
24 DELIVERY NETWORK SERVICES.

25 10A-102.

26 THIS TITLE APPLIES TO DELIVERY NETWORK COMPANIES, OPERATORS, AND
27 DELIVERY NETWORK SERVICES.

28 10A-103.

29 (A) THE COMMISSION SHALL ADOPT REGULATIONS TO ENSURE THAT
30 DELIVERY NETWORK COMPANIES AND OPERATORS ARE MAKING REASONABLE

1 EFFORTS TO MAKE DELIVERY NETWORK SERVICES ACCESSIBLE TO ALL PEOPLE,
2 INCLUDING INDIVIDUALS WITH DISABILITIES.

3 (B) THE REGULATIONS ADOPTED BY THE COMMISSION UNDER SUBSECTION
4 (A) OF THIS SECTION SHALL PROVIDE FOR:

5 (1) THE ACCESSIBILITY OF WEBSITES AND MOBILE APPLICATIONS
6 USED TO PROVIDE DELIVERY NETWORK SERVICES;

7 (2) THE REASONABLE ACCOMMODATIONS NECESSARY TO SERVE
8 INDIVIDUALS WITH DISABILITIES; AND

9 (3) THE PROVISION OF INFORMATION TO AN OPERATOR BY A
10 DELIVERY NETWORK COMPANY RELATED TO THE REQUIREMENTS OF FEDERAL AND
11 STATE LAWS RELATED TO ANTIDISCRIMINATION.

12 10A-104.

13 A DELIVERY NETWORK COMPANY MAY NOT OPERATE IN THE STATE UNLESS
14 THE COMMISSION HAS ISSUED A PERMIT TO THE DELIVERY NETWORK COMPANY.

15 10A-105.

16 (A) AN OPERATOR MAY NOT PROVIDE DELIVERY NETWORK SERVICES
17 UNLESS THE COMMISSION HAS AUTHORIZED THE OPERATOR TO OPERATE ON A
18 PROVISIONAL BASIS OR HAS ISSUED A VALID TEMPORARY OR PERMANENT DELIVERY
19 NETWORK OPERATOR'S LICENSE TO PROVIDE DELIVERY NETWORK SERVICES.

20 (B) THE COMMISSION MAY APPROVE AN APPLICANT TO BE AN OPERATOR
21 AND ISSUE A TEMPORARY DELIVERY NETWORK OPERATOR'S LICENSE TO THE
22 APPLICANT IF:

23 (1) THE APPLICANT PROVIDES ALL INFORMATION THAT THE
24 COMMISSION REQUIRES FOR THE APPLICATION, INCLUDING THE INFORMATION
25 SPECIFIED IN ITEM (2) OF THIS SUBSECTION; AND

26 (2) THE COMMISSION IS SATISFIED WITH THE SUCCESSFUL
27 SUBMISSION OF THE APPLICANT'S:

28 (I) NATIONAL CRIMINAL HISTORY RECORDS CHECK:

1 1. CONDUCTED BY A CONSUMER REPORTING AGENCY AS
2 DEFINED UNDER § 14–1201 OF THE COMMERCIAL LAW ARTICLE OR A COMPARABLE
3 ENTITY APPROVED BY THE COMMISSION; AND

4 2. THAT INCLUDES:

5 A. A MULTI–STATE MULTI–JURISDICTION CRIMINAL
6 RECORDS DATABASE SEARCH OR A SEARCH OF A SIMILAR NATIONWIDE DATABASE
7 WITH VALIDATION;

8 B. A SEARCH OF THE SEX OFFENDER REGISTRY; AND

9 C. A SEARCH OF THE U.S. DEPARTMENT OF JUSTICE’S
10 NATIONAL SEX OFFENDER PUBLIC WEBSITE; AND

11 (II) DRIVING RECORD CHECK THAT INCLUDES A DRIVING
12 HISTORY RESEARCH REPORT.

13 (C) A DELIVERY NETWORK COMPANY MAY SUBMIT THE INFORMATION
14 UNDER SUBSECTION (B) OF THIS SECTION ON BEHALF OF AN OPERATOR.

15 (D) THE COMMISSION SHALL ADOPT REGULATIONS THAT PROVIDE A
16 PROCESS THAT IS AS EXPEDITIOUS AS POSSIBLE AND USES ELECTRONIC MEANS FOR:

17 (1) THE SUBMISSION OF THE INFORMATION UNDER SUBSECTION (B)
18 OF THIS SECTION;

19 (2) THE ISSUANCE OF A TEMPORARY OR PERMANENT DELIVERY
20 NETWORK OPERATOR’S LICENSE AND ALTERNATIVE AUTHORITY TO OPERATE ON A
21 PROVISIONAL BASIS; AND

22 (3) THE RENEWAL OF A DELIVERY NETWORK OPERATOR’S LICENSE.

23 (E) (1) RECORDS OR INFORMATION PROVIDED TO THE COMMISSION BY A
24 DELIVERY NETWORK COMPANY UNDER THIS SECTION OR DISCLOSED BY THE
25 COMMISSION UNDER PARAGRAPH (2) OF THIS SUBSECTION ARE NOT SUBJECT TO
26 RELEASE UNDER THE PUBLIC INFORMATION ACT.

27 (2) THE COMMISSION MAY NOT DISCLOSE RECORDS OR
28 INFORMATION PROVIDED TO THE COMMISSION UNDER THIS SECTION TO ANY
29 PERSON UNLESS:

1 **(I) THE DISCLOSURE IS REQUIRED BY COURT ORDER OR ORDER**
2 **OF THE MARYLAND TAX COURT; OR**

3 **(II) THE DISCLOSURE IS MADE IN ACCORDANCE WITH § 10-119.3**
4 **OF THE FAMILY LAW ARTICLE.**

5 **(3) ON NOTICE THAT A PERSON IS SEEKING RECORDS OR**
6 **INFORMATION UNDER PARAGRAPH (2)(I) OF THIS SUBSECTION, THE COMMISSION**
7 **PROMPTLY SHALL NOTIFY THE DELIVERY NETWORK COMPANY BEFORE DISCLOSING**
8 **THE RECORDS OR INFORMATION.**

9 **10A-106.**

10 **(A) A DELIVERY NETWORK COMPANY'S DIGITAL NETWORK APPLICATION OR**
11 **PLATFORM SHALL ILLUSTRATE FOR EACH OPERATOR, BEFORE ACCEPTING OR**
12 **REJECTING A REQUEST FOR DELIVERY NETWORK SERVICES:**

13 **(1) THE ESTIMATED DISTANCE AND TIME ASSOCIATED WITH THE**
14 **DELIVERY NETWORK SERVICE;**

15 **(2) THE MINIMUM GUARANTEED PAY, EXCLUDING GRATUITIES OR**
16 **TIPS; AND**

17 **(3) INFORMATION ON HOW GRATUITIES OR TIPS MAY BE MODIFIED**
18 **AFTER COMPLETION OF THE DELIVERY NETWORK SERVICE.**

19 **(B) A DELIVERY NETWORK COMPANY MAY NOT REQUIRE AN OPERATOR TO**
20 **ACCEPT A SPECIFIC DELIVERY REQUEST AS A CONDITION OF MAINTAINING ACCESS**
21 **TO THE DELIVERY NETWORK COMPANY'S DIGITAL NETWORK.**

22 **10A-107.**

23 **(A) ALL GRATUITIES AND TIPS EARNED BY AN OPERATOR FOR DELIVERY**
24 **NETWORK SERVICES SHALL BE PROVIDED TO THE OPERATOR IN FULL AND**
25 **SEPARATELY ITEMIZED.**

26 **(B) A DELIVERY NETWORK COMPANY MAY NOT REDUCE IN ANY WAY AN**
27 **OPERATOR'S PAY IN RESPONSE TO GRATUITIES OR TIPS EARNED BY THE OPERATOR.**

28 **10A-108.**

29 **(A) A DELIVERY NETWORK COMPANY SHALL PROVIDE EACH CUSTOMER**
30 **AND OPERATOR A DIGITAL RECEIPT FOR EACH DELIVERY NETWORK SERVICE THAT**

1 INCLUDES THE FOLLOWING INFORMATION IN PLAIN LANGUAGE AND IN A FORMAT
2 THAT ALLOWS A PERSON TO EASILY UNDERSTAND HOW OPERATOR COMPENSATION
3 WAS CALCULATED:

4 (1) THE TOTAL CUSTOMER PAYMENT;

5 (2) AN ITEMIZED LIST OF ALL CHARGES AND FEES PAID BY THE
6 CUSTOMER;

7 (3) THE TOTAL OPERATOR COMPENSATION, INCLUDING A
8 BREAKDOWN OF THE OPERATOR'S:

9 (I) BASE PAY;

10 (II) INCENTIVES AND BONUSES; AND

11 (III) GRATUITIES AND TIPS;

12 (4) THE AMOUNT RETAINED BY THE DELIVERY NETWORK COMPANY;
13 AND

14 (5) THE TOTAL TIME AND DISTANCE ASSOCIATED WITH THE DELIVERY
15 NETWORK SERVICE.

16 (B) A DELIVERY NETWORK COMPANY SHALL PROVIDE EACH OPERATOR
17 WITH A WEEKLY PAYMENT AND EARNINGS SUMMARY THAT INCLUDES:

18 (1) THE TOTAL PAYMENTS COLLECTED BY THE DELIVERY NETWORK
19 COMPANY FOR THE DELIVERY NETWORK SERVICES PROVIDED BY THE COMPANY'S
20 OPERATORS IN A GIVEN WEEK;

21 (2) THE TOTAL AMOUNT OF ANY ADDITIONAL FEES THAT WERE
22 CHARGED TO CUSTOMERS BY THE DELIVERY NETWORK COMPANY FOR THE
23 DELIVERY NETWORK SERVICES PROVIDED BY THE COMPANY'S OPERATORS IN A
24 GIVEN WEEK;

25 (3) THE TOTAL AMOUNT THE OPERATOR EARNED THAT WEEK,
26 INCLUDING:

27 (I) BASE PAY;

28 (II) INCENTIVES AND BONUSES; AND

1 (III) GRATUITIES AND TIPS;

2 (4) THE TOTAL AMOUNT THE OPERATOR EARNED FROM THE TOTAL
3 PAYMENTS COLLECTED THAT WEEK, EXPRESSED AS A PERCENTAGE OF THE TOTAL
4 PAYMENTS COLLECTED;

5 (5) THE TOTAL AMOUNT THE OPERATOR EARNED FROM THE
6 ADDITIONAL FEES SPECIFIED IN ITEM (2) OF THIS SUBSECTION THAT WERE
7 COLLECTED THAT WEEK, EXPRESSED AS A PERCENTAGE OF THE TOTAL ADDITIONAL
8 FEES CHARGED;

9 (6) THE TOTAL AMOUNT OF ANY PAYMENTS OR FEES RETAINED BY
10 THE DELIVERY NETWORK COMPANY;

11 (7) THE TOTAL TIME SPENT AND MILES TRAVELED BY THE OPERATOR
12 ON DELIVERY NETWORK SERVICES THAT WEEK; AND

13 (8) ANY ADDITIONAL INFORMATION THE DELIVERY NETWORK
14 COMPANY CONSIDERS APPROPRIATE.

15 10A-109.

16 (A) ON OR BEFORE FEBRUARY 1 EACH YEAR, A DELIVERY NETWORK
17 COMPANY SHALL REPORT TO THE COMMISSION THE FOLLOWING INFORMATION IN
18 AN AGGREGATED FORMAT FOR THE STATE AND BY COUNTY FOR THE PRIOR YEAR:

19 (1) THE TOTAL NUMBER OF OPERATORS;

20 (2) THE TOTAL AMOUNT OF CUSTOMER PAYMENTS;

21 (3) THE TOTAL MILES AND TIME DRIVEN BY OPERATORS WHILE
22 PROVIDING IN-STATE DELIVERY NETWORK SERVICES FOR THE DELIVERY NETWORK
23 COMPANY;

24 (4) THE TOTAL AMOUNT EARNED BY OPERATORS FOR PROVIDING
25 IN-STATE DELIVERY NETWORK SERVICES FOR THE DELIVERY NETWORK COMPANY;

26 (5) THE AVERAGE AND MEDIAN OPERATOR COMPENSATION PER
27 HOUR OF DELIVERY NETWORK SERVICES; AND

28 (6) THE AVERAGE OPERATOR SHARE OF CUSTOMER PAYMENTS
29 EXPRESSED AS A PERCENTAGE.

1 **(B) ANY INFORMATION OBTAINED BY THE COMMISSION UNDER THIS**
2 **SECTION THAT IS NOT OTHERWISE PUBLICLY AVAILABLE:**

3 **(1) IS CONSIDERED:**

4 **(I) A TRADE SECRET; AND**

5 **(II) CONFIDENTIAL AND PROPRIETARY INFORMATION; AND**

6 **(2) IS NOT SUBJECT TO DISCLOSURE UNDER THE PUBLIC**
7 **INFORMATION ACT.**

8 **(C) THE REPORT REQUIRED UNDER SUBSECTION (A) OF THIS SECTION MAY**
9 **BE MADE AVAILABLE TO THE GENERAL ASSEMBLY ON REQUEST, PROVIDED THAT**
10 **THE REPORT REMAIN CONFIDENTIAL AND EXEMPT FROM PUBLIC DISCLOSURE.**

11 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
12 October 1, 2026.