

Department of Legislative Services
Maryland General Assembly
2026 Session

FISCAL AND POLICY NOTE
Third Reader - Revised

House Bill 1292
Appropriations

(Delegates Bagnall and Cullison)

Judicial Proceedings

**Child Advocacy Centers - Continuity of Care Standards for Health Care
Professionals and Reports of Violations**

This bill requires the standards established by the Maryland Statewide Organization for Child Advocacy Centers to require (1) an individual employed by or contracted with a child advocacy center providing mental health services as defined by national accreditation standards to be licensed or certified by the appropriate health occupations board, if applicable, and provide services within the scope of the provider’s license or certification (or practice under lawful supervision as authorized by State law) and (2) each child advocacy center to establish a specified continuity of care plan. Each child advocacy center must report a complaint resulting in a finding by child protective services that is based on the established standards to the Governor’s Office of Crime Prevention and Policy (GOCPP) for referral to the Attorney General for investigation and further action, if necessary. GOCPP may issue a grant to assist a child advocacy center with technical assistance to implement standards. By June 1 each year, beginning in 2028, GOCPP must publish specified information on the department’s website for the immediately preceding year. **The bill takes effect July 1, 2026.**

Fiscal Summary

State Effect: The bill’s requirements can likely be handled with existing budgeted resources, as discussed below. No effect on revenues.

Local Effect: The bill does not materially impact local government finances or operations.

Small Business Effect: None.

Analysis

Bill Summary: Each continuity of care plan at minimum must:

- if known by the child advocacy center and the former provider is employed by or contracted with the child advocacy center, in compliance with the Health Insurance Portability and Accountability Act (HIPAA) and applicable federal and State confidentiality laws, and only if it does not present a danger to the child, provide written notification to the child and legal guardian when there is a change in a provider of mental health services that includes the name and contact information of the new and former provider or practice to provide a means through which the child and legal guardian can contact the new and former provider; and
- allow the former provider, in accordance with the provider's professional ethics and standards of care, to contact the child and legal guardian to conduct a termination session and when indicated as clinically appropriate and presenting no additional risk to the child as determined by the child advocacy center supervisor to assist in the transfer of care (subject to the provision above).

By June 1 each year beginning in 2028, GOCPP must publish on its website, for the immediately preceding year, a summary of complaints related to compliance of child advocacy center standards, if applicable, and the resolution of any complaint received by GOCPP, unless such information is confidential or otherwise protected under federal law.

Current Law: GOCPP must establish and sustain child advocacy centers and ensure that every child in the State has access to a child advocacy center. In general, a child advocacy center provides services to children who have been abused.

The centers (1) may be based in private nonprofit organizations, local departments of social services, local law enforcement agencies, or a partnership among any of these entities; (2) must be developed and located to facilitate their use by alleged victims residing in the surrounding area; (3) must assist in the response to or investigation of allegations of sexual crimes against children and sexual abuse of minors; (4) may assist in the response to or investigation of allegations of child abuse and neglect and allegations of a crime of violence in the presence of a minor; (5) must provide a level of care that meets or exceeds the national accreditation standards for child advocacy centers; and (6) must be included in all joint investigation procedures, as specified.

GOCPP may contract with public or private nonprofit organizations to operate child advocacy centers. GOCPP must contract with a nonprofit organization that represents urban, rural, and suburban child advocacy centers in the State to establish a statewide organization. The purpose of the statewide organization is to provide training, technical assistance, data collection, and capacity building to meet local, State, and national requirements for child advocacy centers.

The Maryland Statewide Organization for Child Advocacy Centers must establish standards for child advocacy centers that meet national accreditation standards for child advocacy standards and must include:

- multidisciplinary teams that include representation from law enforcement, prosecutors, child protective services, the medical and mental health fields, and victim advocacy;
- cultural competency and diversity;
- forensic interviews that are neutral, fact-finding, and avoid duplicative interviewing;
- victim support and advocacy for children and caregivers, including appropriate counseling, legal, and medical services or referrals;
- medical evaluations;
- mental health services;
- a formal case review process;
- a case tracking, monitoring, and outcomes process;
- organizational capacity;
- creating a child-focused setting that is comfortable, safe, and private; and
- any additional necessary standards.

Money for child advocacy centers (1) must be distributed in accordance with a formula agreed on by the Maryland Statewide Organization for Child Advocacy Centers and GOCPP; (2) must be used to supplement, and not supplant, money that the program receives from other sources; and (3) may be used to assist centers in meeting the required standards.

State Expenditures: GOCPP advises that it requires additional staff to monitor child advocacy centers for compliance and to manage the processing of complaints, with associated expenditures of approximately \$177,000 on an annual basis. GOCPP notes that it has no oversight authority over child advocacy centers and only monitors for compliance with programmatic and fiscal grant standards. However, according to information previously provided by the Department of Human Services (DHS), between 2019 and 2024, only two formal complaints were received by child advocacy centers. Further, DHS does not anticipate any increase in formal complaints as a result of the bill because, generally, child advocacy centers *refer* children to long term mental health services and treatment rather than provide the services directly. Accordingly, DHS does not anticipate an issue with maintaining continuity of care within child advocacy centers.

Even if the bill facilitates the additional reporting of complaints, the Department of Legislative Services advises that the bill's requirements can likely be handled by GOCPP

using existing staff resources. Further, GOCPP can likely incorporate information on many of the standards that are to be evaluated for compliance (*e.g.*, whether there is a formal case review process, the availability of mental health services, etc.) into its existing grant process. To the extent a more meaningful volume of complaints is consistently received, additional staff can be requested by GOCPP during the annual budget process. The Office of the Attorney General anticipates it can likely handle any additional complaints it receives from GOCPP using existing resources.

While GOCPP is explicitly authorized to issue grants to assist a child advocacy center with technical assistance to implement standards, this analysis assumes there is no additional impact on State expenditures and that the provision simply expands purposes for which awarded grants may be used.

Additional Comments: GOCPP provides grants to the Maryland Children’s Alliance (MCA) and 24 local child advocacy centers to ensure that every child in the State has access to a child advocacy center.

[MCA](#) is a nonprofit organization aimed to promote the well-being of children by supporting the development, growth, and continuation of children’s advocacy centers throughout the State.

Additional Information

Recent Prior Introductions: Similar legislation has been introduced within the last three years. See HB 1480 of 2025.

Designated Cross File: None.

Information Source(s): Office of the Attorney General; Governor’s Office of Crime Prevention and Policy; Department of Human Services; Department of Legislative Services

Fiscal Note History: First Reader - March 9, 2026
jg/jkb Third Reader - March 25, 2026
Revised - Amendment(s) - March 25, 2026

Analysis by: Amanda L. Douglas

Direct Inquiries to:
(410) 946-5510
(301) 970-5510